

C.A. 02-28-17  
C.A. 03-14-17 (1)  
As Amended  
17-10

AN ORDINANCE

NO. 17-10

An Ordinance amending the Unified Development Ordinance of Columbus, Georgia by creating a new 2<sup>nd</sup> Avenue Overlay District; and for other purposes.

THE COUNCIL OF COLUMBUS, GEORGIA, HEREBY ORDAINS:

SECTION 1.

The Columbus, Georgia Unified Development Ordinance (UDO) is hereby amended by adding a new Section 2.5.24 to read as follows:

"Section 2.5.24 2<sup>nd</sup> Avenue Overlay District Ordinance

A. Purpose and Intent.

The purposes of this section are to:

1. Provide for a Gateway entrance into Columbus which displays our textile manufacturing beginnings and distinct southern history.
2. Promote and enhance the aesthetic qualities of development within the arterial road corridor of 2<sup>nd</sup> Avenue through the implementation of land use regulations, and within which amenity features are encouraged.
3. Provide management of the location and intensity of development within the arterial road corridor and to concentrate development in focus areas.
4. Provide safe access by vehicles and pedestrians to destinations in the corridor in a manner that does not conflict with access to individual developments or the roadway's primary purpose.
5. Promote the minimization of visual clutter along the City's major roadways.
6. Provide a quality and sustainable living environment for the citizens of Columbus.
7. Provide urban form, by planting trees, shrubs, groundcover and other landscaping material in open space areas, which enhance development of the urban environment by promoting shade, cooling the air through evaporation, restoring oxygen to the atmosphere, reducing glare and noise levels, and promoting an ecological habitat for animal and plant species.
8. Provide greater control over the aesthetic and functional characteristics of development along major thoroughfares and roadways that serve as major entrances to the community, where higher development standards can effectively enhance the City's image as a desirable place to live, work and shop.

B. Definitions.

*Amenity:* Pedestrian shelters, gazebos, decorative paving, pathways and sidewalks, trees, landscaping, retention ponds when designed according to the specifications of this Ordinance, signage when scaled to the pedestrian and constructed of materials and sizes specified in this Ordinance and other aesthetic features and characteristics

approved by the City.

*Corridor:* All lands that are undeveloped and/or any developed lands that are redeveloped on the date of adoption of this ordinance which are located within 400 feet of the center line of 2<sup>nd</sup> Avenue (from 18<sup>th</sup> Street, North to Manchester Expressway/45<sup>th</sup> Street) with a 400-foot depth at each intersection, or as shown on the official zoning, land use, or corridor maps.

*Focus areas:* An area of land within the Corridor, at the intersection of the Corridor and any other intersecting public road. Unless more specifically shown on the corridor overlay map, a focus area shall be generally limited to a square parcel of land extending 400 feet from the intersection to which it pertains, in both directions along the road rights-of-way.

C. *Applicability.*

1. This Ordinance shall apply to all properties lying within the 2<sup>nd</sup> Avenue Corridor, as shown on the official zoning map and the overlay district map, which is hereby adopted and made a part of this Ordinance. Single-family residential homes are excluded from this ordinance. No clearing or other disturbance of land shall occur, and no building, structure or use shall be established, except in compliance with the provisions of this Ordinance and the Unified Development Ordinance.
2. These standards shall apply to all redevelopment activities. Redevelopment is defined as one or more of the following:
  - (A) Demolition of an existing building and rebuilding on the site.
  - (B) Expansion of the gross square footage of building's or a site's physical development by 50% or greater, from the date of the Ordinance inception

D. *Encouraged Uses.*

Mixed uses such as commercial, civic spaces, institutional uses and residences (including residential use in the same building with commercial), and office or other uses, are especially encouraged within Focus Areas.

E. *Design Requirements/Access.*

1. *Transportation/Infrastructure.*

A. *Vehicular Access to Site.* Within the Corridor, the subdivision of lots along an arterial road shall not be allowed if designed so that each lot has its own individual access to the major road unless approved by the Directors of Engineering and Planning. Each pod of development, or if subdivided, each lot (including out parcels), shall be connected with on-site access to an alley way or interconnecting driveway, rather than directly to the arterial road.

B. *Private Roadway/Driveways.* Two-way access may be allowed at existing intersections or at new

intersections at intervals of 1000 feet only with the approval of the Georgia Department of Transportation and the Directors of Engineering and Planning or their designees for the Columbus Consolidated Government.

- C. *Interparcel Access.* All land parcels, excluding single-family residential, fronting the Corridor right-of-way shall have interparcel connectivity via either an alley way or a travel way that is delineated from parking areas such that short trips between developments can be made without use of the major road within the corridor. Within a focus area, development shall interconnect with the road or travel way network of any adjacent development or site within the focus area unless the Directors of Engineering and Planning determines such connection would constitute an undue hardship.
- D. *Sidewalks.* Sidewalks shall be required as established under Chapter 7, Article 10 of the Unified Development Ordinance and shall be adjacent to all non-limited access public rights-of-way. Sections along 2<sup>nd</sup> Avenue between 35<sup>th</sup> street and 38<sup>th</sup> street shall not be less than 8 feet in width.
- E. *Pedestrian Access.* Pedestrian access should be provided to individual developments from any sidewalk, unless topography prohibits construction of facilities meeting Americans with Disabilities Act (ADA) requirements.
2. *Retail Developments.* For retail developments totaling 200,000 square feet or more of gross leasable area; or uses that result in a building of 100,000 square feet or more of gross leasable area whether by new construction or by expansion of existing uses, such developments shall also comply with the Retail Developments of Community Significance section of this Unified Development Ordinance.
3. *Utility Location.* All new utility lines serving a development constructed after the effective date of this ordinance shall be located underground.
4. *Landscaping Requirements.*
- (A) *General.* All developments shall be landscaped, screened, and buffered in accordance with Articles 5 and 6 of Chapter 4 of the Unified Development Ordinance except ten (10) Tree Density Unit (TDU) per acre for all non-residential development shall be required. If the TDU requirement cannot be met, an administrative variance or tree replacement fund may be granted by the City Arborist according to Chapter 4, Articles 5 and 6 of the Unified Development Ordinance. All trees inside the Landscaped strip within the Right of Way shall be applied to the TDU requirement for the parcel that it abuts.
- (B) A minimum five-foot wide landscaped strip adjacent to all road rights-of-way with tree plantings every 30 linear feet shall be provided. Tree planting shall comply with the requirements of Table 4.6.15 of the Unified Development Ordinance. Parking, merchandise

displays, and off-street loading are prohibited in the landscaped strip.

5. *Parking/Yard, Height and Setback.*

(A) *Location of Parking Areas.* Buildings should be located at the corner of sites closest to the road intersection, so that the parking areas are screened by the building from view of any public road, and so that the travel path from public sidewalks is shortened. Parking must be located in a way that is not visually dominant. Parking shall be prohibited on City right-of-way and within landscape buffers required by subsection E.(4)(B) of this Code section. Parking between buildings and an arterial road is discouraged.

(B) Up to 25% of the required parking spaces for any development may be reduced in total area, width, or depth for designated small vehicle parking. Each small vehicle parking space shall not be less than eight feet in width and seventeen (17) feet in depth.

(C) All nonresidential developments shall meet subsection 1 and at least one of subsection 2 or 3 requirements:

(1)

<b>Gross Square Feet</b>	<b>Maximum % of Parking Spaces Allowed in Front of Buildings</b>
7,501 to 25,000	10%
25,001 to 50,000	15%
50,001 >	20%

(2) When parking areas are provided in a front yard (in between a public road right-of-way and a principal building), a minimum 18-inch evergreen hedge shall be installed to obscure visibility of the parking lot from the Corridor. This evergreen hedge must reach a minimum height of 2.5 feet within 2 years of planting. Screening may be located in the planting yard if it does not impede other uses or purposes of the yard.

(3) When parking areas are provided in a front yard (in between a public road right-of-way and a principle building), a combination of landscaped earthen berm and evergreen hedge with a minimum height of 18 inches shall be used. The total height of landscaped earthen berm and hedge combination shall reach a minimum height of 2.5 feet at planting. Screening shall be located in the planting yard if it does not impede other uses or purposes of the yard.

6. *Signage.*

(A) *Monument Signs.* Freestanding signs shall be monument style. Base and sign structure shall be constructed of materials such as brick, stone, stucco, wood or metal consistent with the architecture and exterior

treatment of the building. Signs for single businesses shall not exceed thirty-six (36) square feet in size and a height of six (6) feet. Joint identification signs for multiple businesses at one location may have a monument sign not to exceed sixty-four (64) square feet in size and a height of eight (8) feet. Inflatable/flying, bench, roof, and mobile/portable signs and street banners, as defined in Sections 4.4.5 of the Unified Development Ordinance are not allowed. Canopy and awning sign(s) shall be limited to fifteen square feet per road frontage, and if lighted, the lettering shall be individually formed and lighted.

(B) *Shingle Signs.* A sign that is suspended, parallel, or perpendicular from a building wall, roof, façade, canopy, marquee, or porch by means of brackets, hooks, or chains and the like. The sign area shall be no more than 24 inches in height and 36 inches in length. The sign area can be both front and back.

F. *Building Placement, Height and Intensity.*

1. *Placement Generally.* Buildings should be arranged so that they help frame and define the fronting arterial road (i.e., the arterial road in the corridor, an intersecting arterial road, or internal streets or driveways of the development), thus giving deliberate form to streets and sidewalk areas.
2. *Building Height.* Commercial buildings located within or adjacent to residential zoning district shall step up in height as you move into the interior of the parcel. This will be a 3:1 ratio per foot.
3. *Setback:* setbacks shall be 5-feet from the front property line.
3. *Building Mass, Intensity and Density.* Mass of buildings and building intensity (floor area ratios) should be highest when located closest to the arterial road intersection, transitioning to progressively lower intensities moving outwards to the outer edge of the focus area. Buildings at the outer edge of the focus area should be comparable in mass and intensity with the surrounding neighborhood or existing land uses adjacent and beyond the focus area.

G. *Provisions for Specific Uses.*

1. *Communication Towers.* Communication towers shall only be allowed under the provisions for a Concealed Support Structure as defined under the Unified Development Ordinance.
2. *Fences and Walls.* Where provided and where visible from the right of way of a public road, fences and walls shall be composed of iron, stone, masonry, or concrete. Landscaping should be used to minimize or soften the appearance from the public right-of-way. Chain link fencing shall not be permitted except in rear yards of residential developments and shall be screened with vegetation to a height of six (6) feet.

3. *Drive-Through Facilities.* Drive-through facilities shall be located to the rear or side of the building and shall not abut an amenity zone or face the Corridor arterial roadway.

H. *Gas Station Pump Islands.*

Gas station pump islands must be mostly obscured from view from the roadway. Pump islands should be placed in the rear of the property with the retail use fronting on the roadway. Pump islands shall only house gas pumps, windshield-cleaning materials, and trash receptacles. Canopies for gas pumps shall have architectural style and detail such as gabled or hip roofs with a three to twelve roof pitch or higher. All support columns shall be brick, brick veneer, or stone construction. Buildings located at establishments selling gasoline shall comply with section 2.5.20.K (*Architecture*). Canopies shall only display logo identification signs. No other advertising is allowed.

I. *Outside Display and Storage and Service Areas.*

1. Exterior storage structures or uses, including the parking or storage of service vehicles, trailers, equipment, containers, crates, pallets, merchandise, materials, fork lifts, trash, recyclables, and all other items shall be permitted only where clearly depicted and labeled on the approved site plan. Such outdoor storage uses and areas shall be appropriately screened as required by this ordinance. The following standards are intended to reduce the impacts of outdoor storage, loading and operations areas on adjacent land uses, and to protect the outdoor area of the subject property.
  - (A) Areas for truck parking and loading shall be screened by a combination of structures and evergreen landscaping to minimize visibility from adjacent streets and residential district lines.
  - (B) Outdoor storage, loading, and operations shall be attractively screened from adjacent parcels and streets.
  - (C) Outdoor storage, trash collection and/or compaction, loading or other such uses shall be located in the rear of the lot. If, because of lot configuration, the Director of Inspections and Code determines that such placement is not feasible, then the side yard may be used, but in no case shall such area(s) be open or face the corridor within a minimum of 100 ft from the right-of-way along 2<sup>nd</sup> Avenue.
  - (D) Seasonal merchandise such as Christmas trees, Halloween pumpkins, bedding plants, etc. may be displayed in any outdoor area up to four times per calendar year for a cumulative total not to exceed eight weeks per year.
  - (E) Areas for the storage and sale of all other merchandise shall not be located in parking lots, and shall be permanently defined and confined to areas shown on the initial plans submitted for approval to the City.

- (F) No products containing toxic chemicals, such as fertilizers, insecticides, herbicides, cement, etc., shall be stored in any uncovered outside location where they might enter the stormwater drainage system in the event of any spillage, breakage, or tearing of the container.

J. *Stormwater Detention Facilities.*

Open storm drainage and detention areas visible from the corridor shall not be fenced, but shall be landscaped and incorporated into the design of the development as an attractive amenity. Wet-bottom basins are encouraged. Green roofs and bio-swells/rain gardens are encouraged to help provide for more semi-pervious areas and provide first flush measures.

K. *Architecture.*

The following requirements shall not apply to single-family residential developments.

1. Architectural design shall comply with the following performance guidelines:
  - (A) Building facades visible from roadways or public parking areas shall be of architectural treatments of glass and/or brick, stone or stucco. Tilt-up or pre-cast concrete or alternate material may be used subject to review and approval of the Planning Department.
  - (B) Metal-sided or portable buildings shall be prohibited.
  - (C) Roofing materials for pitched or mansard roofs shall be of colors compatible with the building and subject to approval and limited to the following materials:
    - 1) Metal standing seam.
    - 2) Tile, slate or stone.
    - 3) Wood shake.
    - 4) Shingles with a slate, tile or metal appearance.
    - 5) Architectural shingles (asphalt composition shingles)
    - 6) Other materials subject to approval.
  - (D) All rooftop mechanical equipment shall be screened by parapets, upper stories, or other areas of exterior walls or roofs so as to not be visible from public streets adjacent to or within 1,000 feet of the subject property, or at least equal to the height of the equipment to be screened, whichever is less. Fences or similar rooftop screening devices may not be used to meet this requirement.
2. Any accessories provided, such as railings, benches, trash receptacles and/or bicycle racks, shall complement the building design and style.
3. Architectural design of all buildings shall comply with the following additional performance guidelines:

- (A) To lend the appearance of multi-tenant occupancy, facades of multi-tenant buildings shall be varied in depth or parapet height.
- (B) Distinct architectural entry identification for individual tenants' entrances shall be provided for suites exceeding 5,000 square feet of leasable area.
- (C) All out parcel buildings within a proposed development shall be of architectural character comparable to the primary structure as determined by the Planning Department.
- (D) Walls visible from roadways or public parking areas shall incorporate changes in building material/color or varying edifice detail such as trellises, false windows or recessed panels reminiscent of window, door or colonnade openings, landscaping or storefront every 150 linear feet.
- (E) Roof parapets shall be articulated to provide visual diversity. Parapets shall include articulations or architectural features at least every 150 linear feet. The minimum height of articulations or features shall be three feet, and may be provided in height offset or facade projections such as porticoes or towers.
- (F) Articulation of building design shall continue on all facades visible to the general public.
- (G) Building elevation plans shall be subject to review and approval of the Planning Director, or his/her designee, prior to the issuance of a Building Permit, to verify compliance with this ordinance. Designs, which are inconsistent with these performance guidelines, may be denied.

L. *Land Use and Plan Review.*

The Planning Department shall evaluate all proposed development activities in the 2<sup>nd</sup> Avenue Corridor. No development permit, land use permit, or building permit shall be issued unless the proposed development, land use, building, or structure is in compliance with this ordinance."

**SECTION 2.**

All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed.

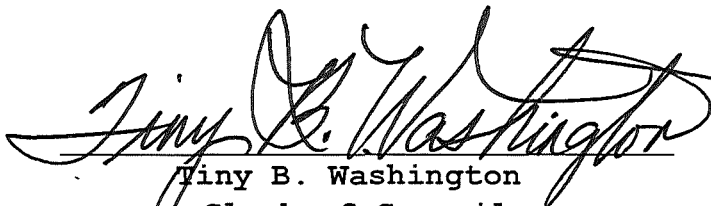
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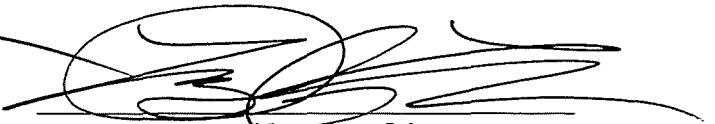
Introduced at a regular meeting of the Council of Columbus, Georgia held on the 28<sup>th</sup> day of February, 2017; introduced a second time at a regular meeting of said Council

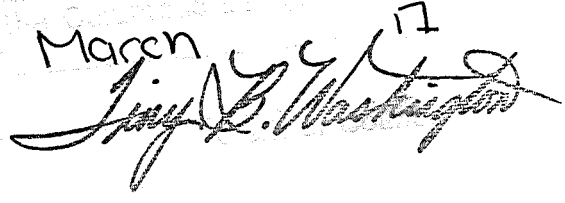


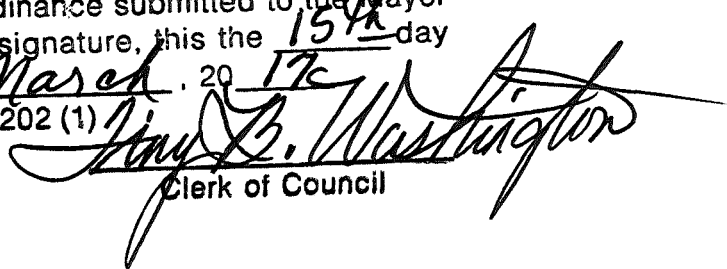
held on the 14<sup>th</sup> day of March, 2017, and adopted at said meeting by the affirmative vote of eight members of said Council.

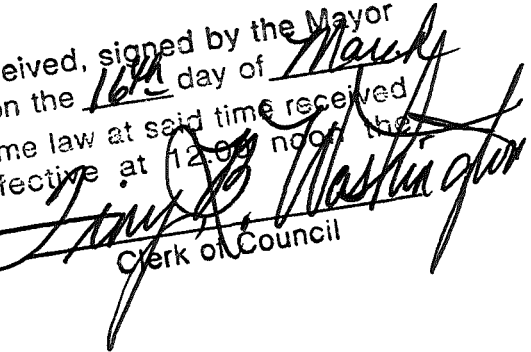
Councilor Allen	voting	<u>YES</u>
Councilor Baker	voting	<u>YES</u>
Councilor Barnes	voting	<u>ABSENT</u>
Councilor Garrett	voting	<u>YES</u>
Councilor Davis	voting	<u>YES</u>
Councilor Henderson	voting	<u>YES</u>
Councilor Huff	voting	<u>YES</u>
Councilor Pugh	voting	<u>YES</u>
Councilor Thomas	voting	<u>ABSENT FOR VOTE</u>
Councilor Woodson	voting	<u>YES</u>

  
 Tyny B. Washington  
 Clerk of Council

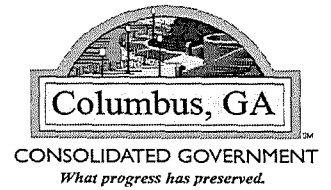
  
 Teresa Pike Tomlinson  
 Mayor

23  
 March 17  


This ordinance submitted to the Mayor for her signature, this the 15<sup>th</sup> day of March, 2017  
 Sec: 3-202 (1)   
 Clerk of Council

This ordinance received, signed by the Mayor at 3:11 P. on the 16<sup>th</sup> day of March, 2017, and became law at said time received and became effective at 12:00 noon the following day.  
 Sec: 3-202 (2)   
 Clerk of Council

The Columbus Consolidated Government  
Planning Department  
Post Office Box 1340 Columbus, Georgia 31902-1340  
Telephone (706) 653-4116  
Fax (706) 653-4120  
Website: [www.columbusga.org/planning](http://www.columbusga.org/planning)



02/24/2017

Honorable Mayor and Councilors  
City Manager  
City Attorney  
Clerk of Council

**Subject :** (REZN-01-17-0136) Request to amend the text of the Unified Development Ordinance (UDO) in regards to the 2<sup>nd</sup> Avenue Overlay District.

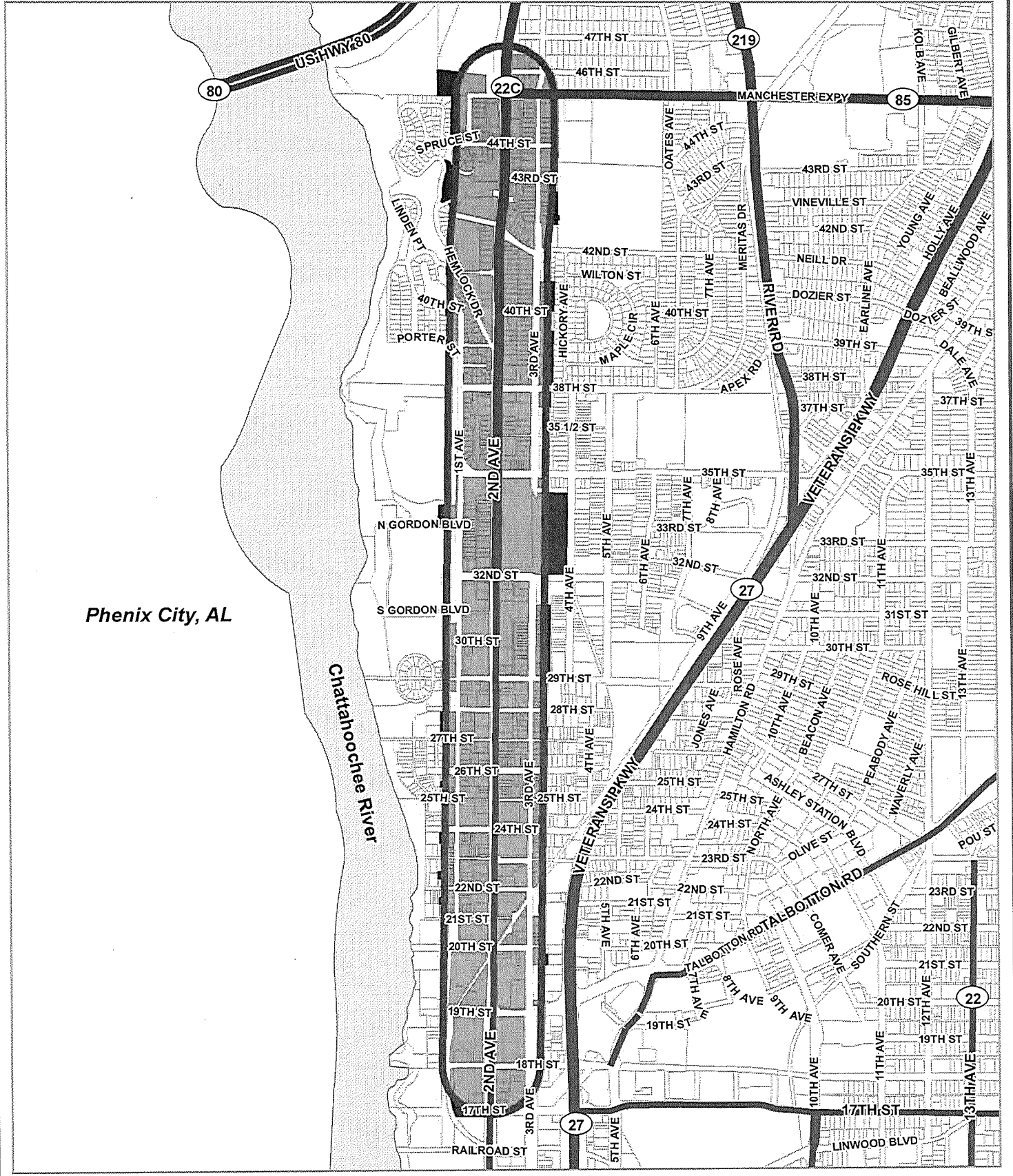
Rick Jones, AICP  
Director, Planning Department



2nd Ave Overlay Jan 26 2017\_map\_small.pdf

### 2nd Avenue Overlay

This material is made available as a public service. Maps and data are to be used for reference purposes only. The data contained is subject to constant change. Map information is believed to be correct but is not guaranteed.



Phenix City, AL

Not to Scale  
 Projection: NAD 83  
 Datum: State Plane GA West 1002

Columbus, GA  
 Planning Department

Planning Department  
 Map Created By: Dave Cooper  
 Date: 1/26/2017

Columbus Plans!  
 Columbus Planning Department

## STAFF REPORT

: (REZN-01-17-0136) 2<sup>nd</sup> Avenue Overlay District.

### APPLICATION

### PROPOSED TEXT AMENDMENT

#### Section 2.5.24 2<sup>nd</sup> Avenue Overlay District Ordinance

##### *A. Purpose and Intent.* \_

The purposes of this section are to:

1. Provide for a Gateway entrance into Columbus which displays our textile manufacturing beginnings and distinct southern history.
2. Promote and enhance the aesthetic qualities of development within the arterial road corridor of 2<sup>nd</sup> Avenue through the implementation of land use regulations, and within which amenity features are encouraged.
3. Provide management of the location and intensity of development within the arterial road corridor and to concentrate development in focus areas.
4. Provide safe access by vehicles and pedestrians to destinations in the corridor in a manner that does not conflict with access to individual developments or the roadway's primary purpose.
5. Promote the minimization of visual clutter along the City's major roadways.
6. Provide a quality and sustainable living environment for the citizens of Columbus.
7. Provide urban form, by planting trees, shrubs, groundcover and other landscaping material in open space areas, which enhance development of the urban environment by promoting shade, cooling the air through evaporation, restoring oxygen to the atmosphere, reducing glare and noise levels, and promoting an ecological habitat for animal and plant species.
8. Provide greater control over the aesthetic and functional characteristics of development along major thoroughfares and roadways that serve as major entrances to the community, where higher development standards can effectively enhance the City's image as a desirable place to live, work and shop.

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*Amenity* : Pedestrian shelters, gazebos, decorative paving, pathways and sidewalks, trees, landscaping, retention ponds when designed according to the specifications of this Ordinance, signage when scaled to the pedestrian and constructed of materials and sizes specified in this Ordinance and other aesthetic features and characteristics approved by the City.

*Corridor* : All lands that are undeveloped and/or any developed lands that are redeveloped on the date of adoption of this ordinance which are located within 500 feet of the center line of 2<sup>nd</sup> Avenue (from 18<sup>th</sup> Street, North to Manchester Expressway/45<sup>th</sup> Street) with a 500-foot depth at

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each intersection, or as shown on the official zoning, land use, or corridor maps.

*Focus areas* : An area of land within the Corridor, at the intersection of the Corridor and any other intersecting public road. Unless more specifically shown on the corridor overlay map, a focus area shall be generally limited to a square parcel of land extending 500 feet from the intersection to which it pertains, in both directions along the road rights-of-way. The focus areas will not include this intersection "2<sup>nd</sup> Avenue and 42<sup>nd</sup> Street" It may be included by mutual agreement of the City and other interested parties.

C. *Applicability.*

1. This Ordinance shall apply to all properties lying within the 2<sup>nd</sup> Avenue Corridor, as shown on the official zoning map and the overlay district map, which is hereby adopted and made a part of this Ordinance. **Single-family residential homes are excluded from this ordinance.** No clearing or other disturbance of land shall occur, and no building, structure or use shall be established, except in compliance with the provisions of this Ordinance and the Unified Development Ordinance.
2. These standards shall apply to all redevelopment activities. Redevelopment is defined as one or more of the following:
  - (A) Demolition of an existing building and rebuilding on the site.
  - (B) Expansion of the gross square footage of building's or a site's physical development by 50% or greater, from the date of the Ordinance inception

D. *Encouraged Uses.*

Mixed uses such as commercial, civic spaces, institutional uses and residences (including residential use in the same building with commercial), and office or other uses, are especially encouraged within Focus Areas.

E. *Design Requirements/Access.*

1. *Transportation/Infrastructure.*

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- B. *Private Roadway/Driveways* . Two-way access may be allowed at existing intersections or at new intersections at intervals of 1000 feet only with the approval of the Georgia Department of Transportation and the Directors of Engineering and Planning or their designees for the Columbus Consolidated Government.
- C. *Interparcel Access* . All land parcels, excluding single-family residential, fronting the Corridor right-of-way shall have interparcel connectivity via either an alley way or a

travel way that is delineated from parking areas such that short trips between developments can be made without use of the major road within the corridor. Within a focus area, development shall interconnect with the road or travel way network of any adjacent development or site within the focus area unless the Directors of Engineering and Planning determines such connection would constitute an undue hardship.

- D. *Sidewalks* . Sidewalks shall be required as established under Chapter 7, Article 10 of the Unified Development Ordinance and shall be adjacent to all non-limited access public rights-of-way. Sections along 2<sup>nd</sup> Avenue between 35<sup>th</sup> street and 38<sup>th</sup> street shall not be less than 8 feet in width.
  - E. *Pedestrian Access* . Pedestrian access should be provided to individual developments from any sidewalk, unless topography prohibits construction of facilities meeting Americans with Disabilities Act (ADA) requirements.
- 2. *Retail Developments* . For retail developments totaling 200,000 square feet or more of gross leasable area; or uses that result in a building of 100,000 square feet or more of gross leasable area whether by new construction or by expansion of existing uses, such developments shall also comply with the Retail Developments of Community Significance section of this Unified Development Ordinance.
  - 3. *Utility Location* . All new utility lines serving a development constructed after the effective date of this ordinance shall be located underground.
  - 4. *Landscaping Requirements*.
    - (A) *General* . All developments shall be landscaped, screened, and buffered in accordance with Articles 5 and 6 of Chapter 4 of the Unified Development Ordinance except ten (10) Tree Density Unit (TDU) per acre for all non-residential development shall be required. If the TDU requirement cannot be met, an administrative variance or tree replacement fund may be granted by the City Arborist according to Chapter 4, Articles 5 and 6 of the Unified Development Ordinance. All trees inside the Landscaped strip within the Right of Way shall be applied to the TDU requirement for the parcel that it abuts.
    - (B) A minimum five-foot wide landscaped strip adjacent to all road rights-of-way with tree plantings every 30 linear feet shall be provided. Trees shall have a mature growth height of 20-feet and comply with the required and prohibited tree planting list in table 4.6.5 in the Unified Development Ordinance (UDO). Parking, merchandise displays, and off-street loading are prohibited in the landscaped strip.
  - 5. *Parking/Yard, Height and Setback*.
    - (A) *Location of Parking Areas* . Buildings should be located at the corner of sites closest to the road intersection, so that the parking areas are screened by the building from view of any public road, and so that the travel path from public sidewalks is shortened. Parking must be located in a way that is not visually dominant. Parking between buildings and an arterial road is discouraged.
    - (B) Up to 25% of the required parking spaces for any development may be reduced in total

area, width, or depth for designated small vehicle parking. Each small vehicle parking space shall not be less than eight feet in width and seventeen (17) feet in depth.

- (C) All nonresidential developments shall meet subsection 1 and at least one of subsection 2 or 3 requirements:

(1)

Gross Square Feet	Maximum % of Parking Spaces Allowed in Front of Buildings
7,501 to 25,000	10%
25,001 to 50,000	15%
50,001 >	20%

(2) When parking areas are provided in a front yard (in between a public road right-of-way and a principal building), a minimum 18-inch evergreen hedge shall be installed to obscure visibility of the parking lot from the Corridor. This evergreen hedge must reach a minimum height of 2.5 feet within 2 years of planting. Screening may be located in the planting yard if it does not impede other uses or purposes of the yard.

(3) When parking areas are provided in a front yard (in between a public road right-of-way and a principle building), a combination of landscaped earthen berm and evergreen hedge with a minimum height of 18 inches shall be used. The total height of landscaped earthen berm and hedge combination shall reach a minimum height of 2.5 feet at planting. Screening shall be located in the planting yard if it does not impede other uses or purposes of the yard.

6. *Signage*.

(A) *Monument Signs* . Freestanding signs shall be monument style. Base and sign structure shall be constructed of materials such as brick, stone, stucco, wood or metal consistent with the architecture and exterior treatment of the building. Signs for single businesses shall not exceed thirty-six (36) square feet in size and a height of six (6) feet. Joint identification signs for multiple businesses at one location may have a monument sign not to exceed sixty-four (64) square feet in size and a height of eight (8) feet. Inflatable/flying, bench, roof, and mobile/portable signs and street banners, as defined in Sections 4.4.5 of the Unified Development Ordinance are not allowed. Canopy and awning sign(s) shall be limited to fifteen square feet per road frontage, and if lighted, the lettering shall be individually formed and lighted.

(B) *Shingle Signs* . A sign that is suspended, parallel, or perpendicular from a building wall, roof, façade, canopy, marquee, or porch by means of brackets, hooks, or chains and the like. The sign area shall be no more than 24 inches in height and 36 inches in length. The sign area can be both front and back.

F. *Building Placement, Height and Intensity*.

1. *Placement Generally* . Buildings should be arranged so that they help frame and define the

fronting arterial road (i.e., the arterial road in the corridor, an intersecting arterial road, or internal streets or driveways of the development), thus giving deliberate form to streets and sidewalk areas.

2. *Building Height* . Commercial buildings located within or adjacent to residential zoning district shall step up in height as you move into the interior of the parcel. This will be a 3:1 ratio per foot.
3. *Setback:* setbacks shall be 5-feet from the front property line.
3. *Building Mass, Intensity and Density* . Mass of buildings and building intensity (floor area ratios) should be highest when located closest to the arterial road intersection, transitioning to progressively lower intensities moving outwards to the outer edge of the focus area. Buildings at the outer edge of the focus area should be comparable in mass and intensity with the surrounding neighborhood or existing land uses adjacent and beyond the focus area.

#### G. *Provisions for Specific Uses.*

1. *Communication Towers* . Communication towers shall only be allowed under the provisions for a Concealed Support Structure as defined under the Unified Development Ordinance.
2. *Fences and Walls* . Where provided and where visible from the right of way of a public road, fences and walls shall be composed of iron, stone, masonry, or concrete. Landscaping should be used to minimize or soften the appearance from the public right-of-way. Chain link fencing shall not be permitted except in rear yards of residential developments and shall be screened with vegetation to a height of six (6) feet.
3. *Drive-Through Facilities* . Drive-through facilities shall be located to the rear or side of the building and shall not abut an amenity zone or face the Corridor arterial roadway.

#### H. *Gas Station Pump Islands* .

Gas station pump islands must be mostly obscured from view from the roadway. Pump islands should be placed in the rear of the property with the retail use fronting on the roadway. Pump islands shall only house gas pumps, windshield-cleaning materials, and trash receptacles. Canopies for gas pumps shall have architectural style and detail such as gabled or hip roofs with a three to twelve roof pitch or higher. All support columns shall be brick, brick veneer, or stone construction. Buildings located at establishments selling gasoline shall comply with section 2.5.20.K (*Architecture* ). Canopies shall only display logo identification signs. No other advertising is allowed.

#### I. *Outside Display and Storage and Service Areas.*

1. Exterior storage structures or uses, including the parking or storage of service vehicles, trailers, equipment, containers, crates, pallets, merchandise, materials, fork lifts, trash, recyclables, and all other items shall be permitted only where clearly depicted and labeled on the approved site plan. Such outdoor storage uses and areas shall be appropriately screened as required by this ordinance. The following standards are intended to reduce the impacts of outdoor storage, loading and operations areas on adjacent land uses, and to protect the outdoor area of the subject property.
-



- (A) Areas for truck parking and loading shall be screened by a combination of structures and evergreen landscaping to minimize visibility from adjacent streets and residential district lines.
- (B) Outdoor storage, loading, and operations shall be attractively screened from adjacent parcels and streets.
- (C) Outdoor storage, trash collection and/or compaction, loading or other such uses shall be located in the rear of the lot. If, because of lot configuration, the Director of Inspections and Code determines that such placement is not feasible, then the side yard may be used, but in no case shall such area(s) be open or face the corridor within a minimum of 100 ft from the right-of-way along 2<sup>nd</sup> Avenue.
- (D) Seasonal merchandise such as Christmas trees, Halloween pumpkins, bedding plants, etc. may be displayed in any outdoor area up to four times per calendar year for a cumulative total not to exceed eight weeks per year.
- (E) Areas for the storage and sale of all other merchandise shall not be located in parking lots, and shall be permanently defined and confined to areas shown on the initial plans submitted for approval to the City.
- (F) No products containing toxic chemicals, such as fertilizers, insecticides, herbicides, cement, etc., shall be stored in any uncovered outside location where they might enter the stormwater drainage system in the event of any spillage, breakage, or tearing of the container.

*J. Stormwater Detention Facilities.*

Open storm drainage and detention areas visible from the corridor shall not be fenced, but shall be landscaped and incorporated into the design of the development as an attractive amenity. Wet-bottom basins are encouraged. Green roofs and bio-swells/rain gardens are encouraged to help provide for more semi-pervious areas and provide first flush measures.

*K. Architecture.*

The following requirements shall not apply to single-family residential developments.

1. Architectural design shall comply with the following performance guidelines:

- (A) Building facades visible from roadways or public parking areas shall be of architectural treatments of glass and/or brick, stone or stucco. Tilt-up or pre-cast concrete or alternate material may be used subject to review and approval of the Planning Department.
- (B) Metal-sided or portable buildings shall be prohibited.
- (C) Roofing materials for pitched or mansard roofs shall be of colors compatible with the building and subject to approval and limited to the following materials:
  - 1) Metal standing seam.

- 2) Tile, slate or stone.
  - 3) Wood shake.
  - 4) Shingles with a slate, tile or metal appearance.
  - 5) Architectural shingles (asphalt composition shingles)
  - 6) Other materials subject to approval.
- (D) All rooftop mechanical equipment shall be screened by parapets, upper stories, or other areas of exterior walls or roofs so as to not be visible from public streets adjacent to or within 1,000 feet of the subject property, or at least equal to the height of the equipment to be screened, whichever is less. Fences or similar rooftop screening devices may not be used to meet this requirement.
2. Any accessories provided, such as railings, benches, trash receptacles and/or bicycle racks, shall complement the building design and style.
  3. Architectural design of all buildings shall comply with the following additional performance guidelines:
    - (A) To lend the appearance of multi-tenant occupancy, facades of multi-tenant buildings shall be varied in depth or parapet height.
    - (B) Distinct architectural entry identification for individual tenants' entrances shall be provided for suites exceeding 5,000 square feet of leasable area.
    - (C) All out parcel buildings within a proposed development shall be of architectural character comparable to the primary structure as determined by the Planning Department.
    - (D) Walls visible from roadways or public parking areas shall incorporate changes in building material/color or varying edifice detail such as trellises, false windows or recessed panels reminiscent of window, door or colonnade openings, landscaping or storefront every 150 linear feet.
    - (E) Roof parapets shall be articulated to provide visual diversity. Parapets shall include articulations or architectural features at least every 150 linear feet. The minimum height of articulations or features shall be three feet, and may be provided in height offset or facade projections such as porticoes or towers.
    - (F) Articulation of building design shall continue on all facades visible to the general public.
    - (G) Building elevation plans shall be subject to review and approval of the Planning Director, or his/her designee, prior to the issuance of a Building Permit, to verify compliance with this ordinance. Designs, which are inconsistent with these performance guidelines, may be denied.

*L. Land Use and Plan Review.*

The Planning Department shall evaluate all proposed development activities in the 2<sup>nd</sup> Avenue Corridor. No development permit, land use permit, or building permit shall be issued unless the proposed development, land use, building, or structure is in compliance with this ordinance.

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**PLANNING ADVISORY COMMISSION RECOMMENDATION**

Recommendation to approve

**PLANNING DEPARTMENT RECOMMENDATION**

Recommendation to approve

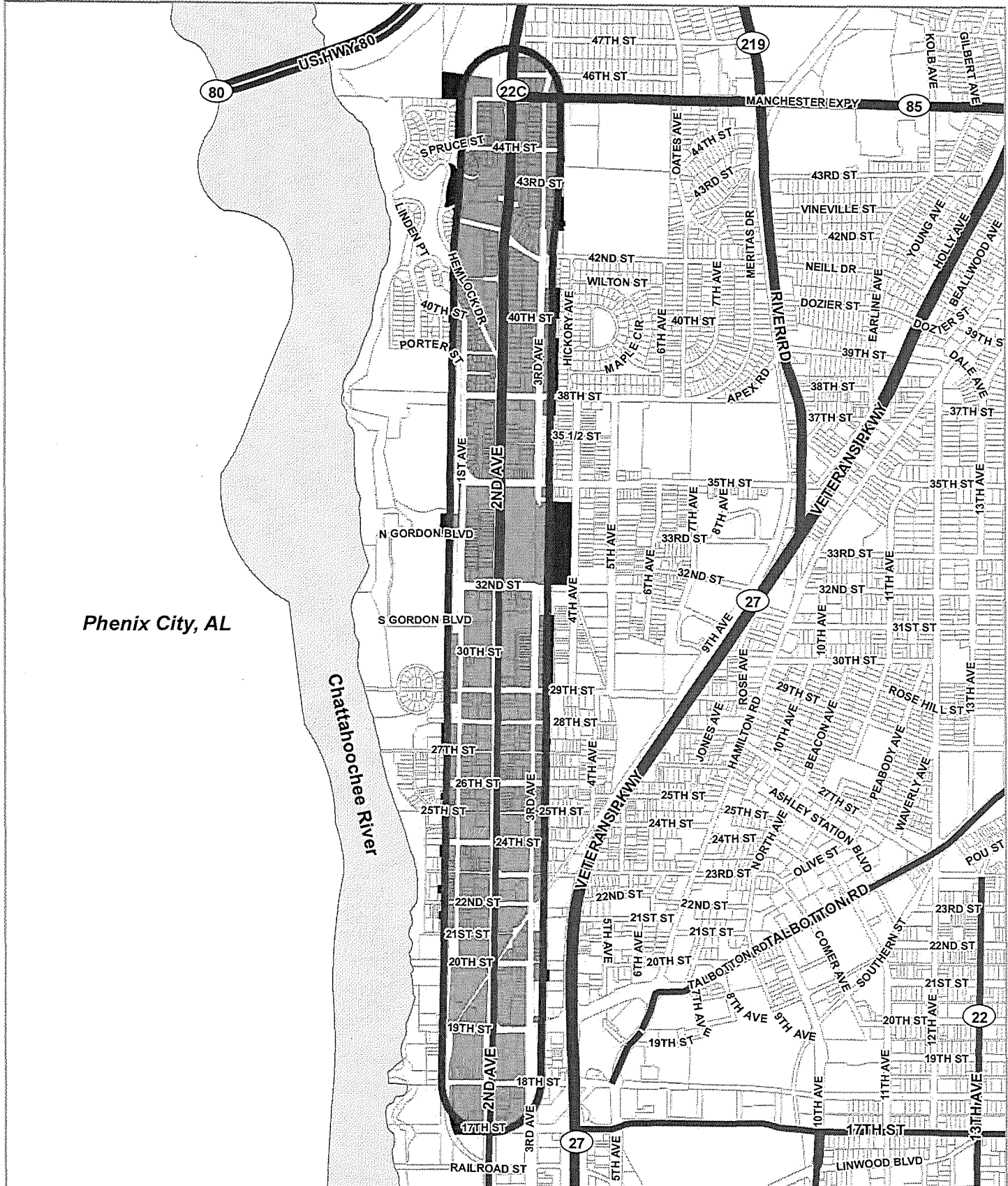
**MAPS & PHOTOS**



2nd Ave Overlay Jan 26 2017\_map\_small.pdf

### 2nd Avenue Overlay

This material is made available as a public service. Maps and data are to be used for reference purposes only. The data contained is subject to constant change. Map information is believed to be correct but is not guaranteed.

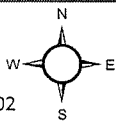


Phenix City, AL

Chattahoochee River



Not to Scale  
 Projection: NAD 83  
 Datum: State Plane GA West 1002



Planning Department  
 Map Created By: Dave Cooper  
 Date: 1/26/2017



See Amended Ordinance

C. A. 02-28-17  
C. A. 03-14-17 (1)

AN ORDINANCE

NO.

An Ordinance amending the Unified Development Ordinance of Columbus, Georgia by creating a new 2<sup>nd</sup> Avenue Overlay District; and for other purposes.

**THE COUNCIL OF COLUMBUS, GEORGIA, HEREBY ORDAINS:**

**SECTION 1.**

The Columbus, Georgia Unified Development Ordinance (UDO) is hereby amended by adding a new Section 2.5.24 to read as follows:

**"Section 2.5.24 2<sup>nd</sup> Avenue Overlay District Ordinance**

*A. Purpose and Intent.*

The purposes of this section are to:

1. Provide for a Gateway entrance into Columbus which displays our textile manufacturing beginnings and distinct southern history.
2. Promote and enhance the aesthetic qualities of development within the arterial road corridor of 2<sup>nd</sup> Avenue through the implementation of land use regulations, and within which amenity features are encouraged.
3. Provide management of the location and intensity of development within the arterial road corridor and to concentrate development in focus areas.
4. Provide safe access by vehicles and pedestrians to destinations in the corridor in a manner that does not conflict with access to individual developments or the roadway's primary purpose.
5. Promote the minimization of visual clutter along the City's major roadways.
6. Provide a quality and sustainable living environment for the citizens of Columbus.
7. Provide urban form, by planting trees, shrubs, groundcover and other landscaping material in open space areas, which enhance development of the urban environment by promoting shade, cooling the air through evaporation, restoring oxygen to the atmosphere, reducing glare and noise levels, and promoting an ecological habitat for animal and plant species.
8. Provide greater control over the aesthetic and functional characteristics of development along major thoroughfares and roadways that serve as major entrances to the community, where higher development standards can effectively enhance the City's image as a desirable place to live, work and shop.

*B. Definitions.*

*Amenity:* Pedestrian shelters, gazebos, decorative paving, pathways and sidewalks, trees, landscaping, retention ponds when designed according to the specifications of this Ordinance, signage when scaled to the pedestrian and constructed of materials and sizes specified in this Ordinance and other aesthetic features and characteristics

approved by the City.

*Corridor:* All lands that are undeveloped and/or any developed lands that are redeveloped on the date of adoption of this ordinance which are located within 400 feet of the center line of 2<sup>nd</sup> Avenue (from 18<sup>th</sup> Street, North to Manchester Expressway/45<sup>th</sup> Street) with a 400-foot depth at each intersection, or as shown on the official zoning, land use, or corridor maps.

*Focus areas:* An area of land within the Corridor, at the intersection of the Corridor and any other intersecting public road. Unless more specifically shown on the corridor overlay map, a focus area shall be generally limited to a square parcel of land extending 400 feet from the intersection to which it pertains, in both directions along the road rights-of-way.

#### C. *Applicability.*

1. This Ordinance shall apply to all properties lying within the 2<sup>nd</sup> Avenue Corridor, as shown on the official zoning map and the overlay district map, which is hereby adopted and made a part of this Ordinance. Single-family residential homes are excluded from this ordinance. No clearing or other disturbance of land shall occur, and no building, structure or use shall be established, except in compliance with the provisions of this Ordinance and the Unified Development Ordinance.
2. These standards shall apply to all redevelopment activities. Redevelopment is defined as one or more of the following:
  - (A) Demolition of an existing building and rebuilding on the site.
  - (B) Expansion of the gross square footage of building's or a site's physical development by 50% or greater, from the date of the Ordinance inception

#### D. *Encouraged Uses.*

Mixed uses such as commercial, civic spaces, institutional uses and residences (including residential use in the same building with commercial), and office or other uses, are especially encouraged within Focus Areas.

#### E. *Design Requirements/Access.*

##### 1. *Transportation/Infrastructure.*

A. *Vehicular Access to Site.* Within the Corridor, the subdivision of lots along an arterial road shall not be allowed if designed so that each lot has its own individual access to the major road unless approved by the Directors of Engineering and Planning. Each pod of development, or if subdivided, each lot (including out parcels), shall be connected with on-site access to an alley way or interconnecting driveway, rather than directly to the arterial road.

B. *Private Roadway/Driveways.* Two-way access may be allowed at existing intersections or at new

intersections at intervals of 1000 feet only with the approval of the Georgia Department of Transportation and the Directors of Engineering and Planning or their designees for the Columbus Consolidated Government.

- C. *Interparcel Access.* All land parcels, excluding single-family residential, fronting the Corridor right-of-way shall have interparcel connectivity via either an alley way or a travel way that is delineated from parking areas such that short trips between developments can be made without use of the major road within the corridor. Within a focus area, development shall interconnect with the road or travel way network of any adjacent development or site within the focus area unless the Directors of Engineering and Planning determines such connection would constitute an undue hardship.
- D. *Sidewalks.* Sidewalks shall be required as established under Chapter 7, Article 10 of the Unified Development Ordinance and shall be adjacent to all non-limited access public rights-of-way. Sections along 2<sup>nd</sup> Avenue between 35<sup>th</sup> street and 38<sup>th</sup> street shall not be less than 8 feet in width.
- E. *Pedestrian Access.* Pedestrian access should be provided to individual developments from any sidewalk, unless topography prohibits construction of facilities meeting Americans with Disabilities Act (ADA) requirements.
2. *Retail Developments.* For retail developments totaling 200,000 square feet or more of gross leasable area; or uses that result in a building of 100,000 square feet or more of gross leasable area whether by new construction or by expansion of existing uses, such developments shall also comply with the Retail Developments of Community Significance section of this Unified Development Ordinance.
3. *Utility Location.* All new utility lines serving a development constructed after the effective date of this ordinance shall be located underground.
4. *Landscaping Requirements.*
- (A) *General.* All developments shall be landscaped, screened, and buffered in accordance with Articles 5 and 6 of Chapter 4 of the Unified Development Ordinance except ten (10) Tree Density Unit (TDU) per acre for all non-residential development shall be required. If the TDU requirement cannot be met, an administrative variance or tree replacement fund may be granted by the City Arborist according to Chapter 4, Articles 5 and 6 of the Unified Development Ordinance. All trees inside the Landscaped strip within the Right of Way shall be applied to the TDU requirement for the parcel that it abuts.
- (B) A minimum five-foot wide landscaped strip adjacent to all road rights-of-way with tree plantings every 30 linear feet shall be provided. Within said five-foot landscaped strip, trees shall have a mature growth height of 20-feet and comply with the required and

prohibited tree planting list in Table 4.6.5 of the Unified Development Ordinance. Parking, merchandise displays, and off-street loading are prohibited in the landscaped strip.

5. *Parking/Yard, Height and Setback.*

- (A) *Location of Parking Areas.* Buildings should be located at the corner of sites closest to the road intersection, so that the parking areas are screened by the building from view of any public road, and so that the travel path from public sidewalks is shortened. Parking must be located in a way that is not visually dominant. Parking shall be prohibited on City right-of-way and within landscape buffers required by subsection E.(4)(B) of this Code section. Parking between buildings and an arterial road is discouraged.
- (B) Up to 25% of the required parking spaces for any development may be reduced in total area, width, or depth for designated small vehicle parking. Each small vehicle parking space shall not be less than eight feet in width and seventeen (17) feet in depth.
- (C) All nonresidential developments shall meet subsection 1 and at least one of subsection 2 or 3 requirements:

(1)

<b>Gross Square Feet</b>	<b>Maximum % of Parking Spaces Allowed in Front of Buildings</b>
7,501 to 25,000	10%
25,001 to 50,000	15%
50,001 >	20%

- (2) When parking areas are provided in a front yard (in between a public road right-of-way and a principal building), a minimum 18-inch evergreen hedge shall be installed to obscure visibility of the parking lot from the Corridor. This evergreen hedge must reach a minimum height of 2.5 feet within 2 years of planting. Screening may be located in the planting yard if it does not impede other uses or purposes of the yard.
- (3) When parking areas are provided in a front yard (in between a public road right-of-way and a principle building), a combination of landscaped earthen berm and evergreen hedge with a minimum height of 18 inches shall be used. The total height of landscaped earthen berm and hedge combination shall reach a minimum height of 2.5 feet at planting. Screening shall be located in the planting yard if it does not impede other uses or purposes of the yard.

6. *Signage.*

- (A) *Monument Signs.* Freestanding signs shall be monument style. Base and sign structure shall be constructed



of materials such as brick, stone, stucco, wood or metal consistent with the architecture and exterior treatment of the building. Signs for single businesses shall not exceed thirty-six (36) square feet in size and a height of six (6) feet. Joint identification signs for multiple businesses at one location may have a monument sign not to exceed sixty-four (64) square feet in size and a height of eight (8) feet. Inflatable/flying, bench, roof, and mobile/portable signs and street banners, as defined in Sections 4.4.5 of the Unified Development Ordinance are not allowed. Canopy and awning sign(s) shall be limited to fifteen square feet per road frontage, and if lighted, the lettering shall be individually formed and lighted.

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F. *Building Placement, Height and Intensity.*

1. *Placement Generally.* Buildings should be arranged so that they help frame and define the fronting arterial road (i.e., the arterial road in the corridor, an intersecting arterial road, or internal streets or driveways of the development), thus giving deliberate form to streets and sidewalk areas.
2. *Building Height.* Commercial buildings located within or adjacent to residential zoning district shall step up in height as you move into the interior of the parcel. This will be a 3:1 ratio per foot.
3. *Setback:* setbacks shall be 5-feet from the front property line.
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G. *Provisions for Specific Uses.*

1. *Communication Towers.* Communication towers shall only be allowed under the provisions for a Concealed Support Structure as defined under the Unified Development Ordinance.
2. *Fences and Walls.* Where provided and where visible from the right of way of a public road, fences and walls shall be composed of iron, stone, masonry, or concrete. Landscaping should be used to minimize or soften the appearance from the public right-of-way. Chain link fencing shall not be permitted except in rear yards of residential developments and shall be screened with vegetation to a

height of six (6) feet.

3. *Drive-Through Facilities.* Drive-through facilities shall be located to the rear or side of the building and shall not abut an amenity zone or face the Corridor arterial roadway.

H. *Gas Station Pump Islands.*

Gas station pump islands must be mostly obscured from view from the roadway. Pump islands should be placed in the rear of the property with the retail use fronting on the roadway. Pump islands shall only house gas pumps, windshield-cleaning materials, and trash receptacles. Canopies for gas pumps shall have architectural style and detail such as gabled or hip roofs with a three to twelve roof pitch or higher. All support columns shall be brick, brick veneer, or stone construction. Buildings located at establishments selling gasoline shall comply with section 2.5.20.K (*Architecture*). Canopies shall only display logo identification signs. No other advertising is allowed.

I. *Outside Display and Storage and Service Areas.*

1. Exterior storage structures or uses, including the parking or storage of service vehicles, trailers, equipment, containers, crates, pallets, merchandise, materials, fork lifts, trash, recyclables, and all other items shall be permitted only where clearly depicted and labeled on the approved site plan. Such outdoor storage uses and areas shall be appropriately screened as required by this ordinance. The following standards are intended to reduce the impacts of outdoor storage, loading and operations areas on adjacent land uses, and to protect the outdoor area of the subject property.

(A) Areas for truck parking and loading shall be screened by a combination of structures and evergreen landscaping to minimize visibility from adjacent streets and residential district lines.

(B) Outdoor storage, loading, and operations shall be attractively screened from adjacent parcels and streets.

(C) Outdoor storage, trash collection and/or compaction, loading or other such uses shall be located in the rear of the lot. If, because of lot configuration, the Director of Inspections and Code determines that such placement is not feasible, then the side yard may be used, but in no case shall such area(s) be open or face the corridor within a minimum of 100 ft from the right-of-way along 2<sup>nd</sup> Avenue.

(D) Seasonal merchandise such as Christmas trees, Halloween pumpkins, bedding plants, etc. may be displayed in any outdoor area up to four times per calendar year for a cumulative total not to exceed eight weeks per year.

(E) Areas for the storage and sale of all other merchandise shall not be located in parking lots, and shall be permanently defined and confined to areas

shown on the initial plans submitted for approval to the City.

- (F) No products containing toxic chemicals, such as fertilizers, insecticides, herbicides, cement, etc., shall be stored in any uncovered outside location where they might enter the stormwater drainage system in the event of any spillage, breakage, or tearing of the container.

J. *Stormwater Detention Facilities.*

Open storm drainage and detention areas visible from the corridor shall not be fenced, but shall be landscaped and incorporated into the design of the development as an attractive amenity. Wet-bottom basins are encouraged. Green roofs and bio-swells/rain gardens are encouraged to help provide for more semi-pervious areas and provide first flush measures.

K. *Architecture.*

The following requirements shall not apply to single-family residential developments.

1. Architectural design shall comply with the following performance guidelines:
  - (A) Building facades visible from roadways or public parking areas shall be of architectural treatments of glass and/or brick, stone or stucco. Tilt-up or pre-cast concrete or alternate material may be used subject to review and approval of the Planning Department.
  - (B) Metal-sided or portable buildings shall be prohibited.
  - (C) Roofing materials for pitched or mansard roofs shall be of colors compatible with the building and subject to approval and limited to the following materials:
    - 1) Metal standing seam.
    - 2) Tile, slate or stone.
    - 3) Wood shake.
    - 4) Shingles with a slate, tile or metal appearance.
    - 5) Architectural shingles (asphalt composition shingles)
    - 6) Other materials subject to approval.
  - (D) All rooftop mechanical equipment shall be screened by parapets, upper stories, or other areas of exterior walls or roofs so as to not be visible from public streets adjacent to or within 1,000 feet of the subject property, or at least equal to the height of the equipment to be screened, whichever is less. Fences or similar rooftop screening devices may not be used to meet this requirement.
2. Any accessories provided, such as railings, benches, trash receptacles and/or bicycle racks, shall complement the building design and style.
3. Architectural design of all buildings shall comply with the

following additional performance guidelines:

- (A) To lend the appearance of multi-tenant occupancy, facades of multi-tenant buildings shall be varied in depth or parapet height.
- (B) Distinct architectural entry identification for individual tenants' entrances shall be provided for suites exceeding 5,000 square feet of leasable area.
- (C) All out parcel buildings within a proposed development shall be of architectural character comparable to the primary structure as determined by the Planning Department.
- (D) Walls visible from roadways or public parking areas shall incorporate changes in building material/color or varying edifice detail such as trellises, false windows or recessed panels reminiscent of window, door or colonnade openings, landscaping or storefront every 150 linear feet.
- (E) Roof parapets shall be articulated to provide visual diversity. Parapets shall include articulations or architectural features at least every 150 linear feet. The minimum height of articulations or features shall be three feet, and may be provided in height offset or facade projections such as porticoes or towers.
- (F) Articulation of building design shall continue on all facades visible to the general public.
- (G) Building elevation plans shall be subject to review and approval of the Planning Director, or his/her designee, prior to the issuance of a Building Permit, to verify compliance with this ordinance. Designs, which are inconsistent with these performance guidelines, may be denied.

L. *Land Use and Plan Review.*

The Planning Department shall evaluate all proposed development activities in the 2<sup>nd</sup> Avenue Corridor. No development permit, land use permit, or building permit shall be issued unless the proposed development, land use, building, or structure is in compliance with this ordinance."

**SECTION 2.**

All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed.

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Introduced at a regular meeting of the Council of Columbus, Georgia held on the 28<sup>th</sup> day of February, 2017; introduced a second time at a regular meeting of said Council held on the \_\_\_\_\_ day of \_\_\_\_\_, 2017 and adopted at said meeting by the affirmative vote of \_\_\_\_\_ members of said Council.

Councilor Allen	voting	_____
Councilor Baker	voting	_____
Councilor Barnes	voting	_____
Councilor Garrett	voting	_____
Councilor Davis	voting	_____
Councilor Henderson	voting	_____
Councilor Huff	voting	_____
Councilor Pugh	voting	_____
Councilor Thomas	voting	_____
Councilor Woodson	voting	_____

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**Tiny B. Washington**  
Clerk of Council

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**Teresa Pike Tomlinson**  
Mayor

C.A. 02-28-17(2)  
As Amended

AN ORDINANCE

NO.

An Ordinance amending the Unified Development Ordinance of Columbus, Georgia by creating a new 2<sup>nd</sup> Avenue Overlay District; and for other purposes.

THE COUNCIL OF COLUMBUS, GEORGIA, HEREBY ORDAINS:

SECTION 1.

The Columbus, Georgia Unified Development Ordinance (UDO) is hereby amended by adding a new Section 2.5.24 to read as follows:

"Section 2.5.24 2<sup>nd</sup> Avenue Overlay District Ordinance

A. *Purpose and Intent.*

The purposes of this section are to:

1. Provide for a Gateway entrance into Columbus which displays our textile manufacturing beginnings and distinct southern history.
2. Promote and enhance the aesthetic qualities of development within the arterial road corridor of 2<sup>nd</sup> Avenue through the implementation of land use regulations, and within which amenity features are encouraged.
3. Provide management of the location and intensity of development within the arterial road corridor and to concentrate development in focus areas.
4. Provide safe access by vehicles and pedestrians to destinations in the corridor in a manner that does not conflict with access to individual developments or the roadway's primary purpose.
5. Promote the minimization of visual clutter along the City's major roadways.
6. Provide a quality and sustainable living environment for the citizens of Columbus.
7. Provide urban form, by planting trees, shrubs, groundcover and other landscaping material in open space areas, which enhance development of the urban environment by promoting shade, cooling the air through evaporation, restoring oxygen to the atmosphere, reducing glare and noise levels, and promoting an ecological habitat for animal and plant species.
8. Provide greater control over the aesthetic and functional characteristics of development along major thoroughfares and roadways that serve as major entrances to the community, where higher development standards can effectively enhance the City's image as a desirable place to live, work and shop.

B. *Definitions.*

*Amenity:* Pedestrian shelters, gazebos, decorative paving, pathways and sidewalks, trees, landscaping, retention ponds when designed according to the specifications of this Ordinance, signage when scaled to the pedestrian and constructed of materials and sizes specified in this Ordinance and other aesthetic features and characteristics approved by the City.

*Corridor:* All lands that are undeveloped and/or any

developed lands that are redeveloped on the date of adoption of this ordinance which are located within 500 feet of the center line of 2<sup>nd</sup> Avenue (from 18<sup>th</sup> Street, North to Manchester Expressway/45<sup>th</sup> Street) with a 500-foot depth at each intersection, or as shown on the official zoning, land use, or corridor maps.

*Focus areas:* An area of land within the Corridor, at the intersection of the Corridor and any other intersecting public road. Unless more specifically shown on the corridor overlay map, a focus area shall be generally limited to a square parcel of land extending 500 feet from the intersection to which it pertains, in both directions along the road rights-of-way. The focus areas will not include this intersection "2<sup>nd</sup> Avenue and 42<sup>nd</sup> Street" It may be included by mutual agreement of the City and other interested parties.

#### C. *Applicability.*

1. This Ordinance shall apply to all properties lying within the 2<sup>nd</sup> Avenue Corridor, as shown on the official zoning map and the overlay district map, which is hereby adopted and made a part of this Ordinance. **Single-family residential homes are excluded from this ordinance.** No clearing or other disturbance of land shall occur, and no building, structure or use shall be established, except in compliance with the provisions of this Ordinance and the Unified Development Ordinance.
2. These standards shall apply to all redevelopment activities. Redevelopment is defined as one or more of the following:
  - (A) Demolition of an existing building and rebuilding on the site.
  - (B) Expansion of the gross square footage of building's or a site's physical development by 50% or greater, from the date of the Ordinance inception

#### D. *Encouraged Uses.*

Mixed uses such as commercial, civic spaces, institutional uses and residences (including residential use in the same building with commercial), and office or other uses, are especially encouraged within Focus Areas.

#### E. *Design Requirements/Access.*

##### 1. *Transportation/Infrastructure.*

A. *Vehicular Access to Site.* Within the Corridor, the subdivision of lots along an arterial road shall not be allowed if designed so that each lot has its own individual access to the major road unless approved by the Directors of Engineering and Planning. Each pod of development, or if subdivided, each lot (including out parcels), shall be connected with on-site access to an alley way or interconnecting driveway, rather than directly to the arterial road.

B. *Private Roadway/Driveways.* Two-way access may be allowed at existing intersections or at new intersections at intervals of 1000 feet only with the approval of the Georgia Department of Transportation

and the Directors of Engineering and Planning or their designees for the Columbus Consolidated Government.

- C. *Interparcel Access.* All land parcels, excluding single-family residential, fronting the Corridor right-of-way shall have interparcel connectivity via either an alley way or a travel way that is delineated from parking areas such that short trips between developments can be made without use of the major road within the corridor. Within a focus area, development shall interconnect with the road or travel way network of any adjacent development or site within the focus area unless the Directors of Engineering and Planning determines such connection would constitute an undue hardship.
- D. *Sidewalks.* Sidewalks shall be required as established under Chapter 7, Article 10 of the Unified Development Ordinance and shall be adjacent to all non-limited access public rights-of-way. Sections along 2<sup>nd</sup> Avenue between 35<sup>th</sup> street and 38<sup>th</sup> street shall not be less than 8 feet in width.
- E. *Pedestrian Access.* Pedestrian access should be provided to individual developments from any sidewalk, unless topography prohibits construction of facilities meeting Americans with Disabilities Act (ADA) requirements.
2. *Retail Developments.* For retail developments totaling 200,000 square feet or more of gross leasable area; or uses that result in a building of 100,000 square feet or more of gross leasable area whether by new construction or by expansion of existing uses, such developments shall also comply with the Retail Developments of Community Significance section of this Unified Development Ordinance.
3. *Utility Location.* All new utility lines serving a development constructed after the effective date of this ordinance shall be located underground.
4. *Landscaping Requirements.*
- (A) *General.* All developments shall be landscaped, screened, and buffered in accordance with Articles 5 and 6 of Chapter 4 of the Unified Development Ordinance except ten (10) Tree Density Unit (TDU) per acre for all non-residential development shall be required. If the TDU requirement cannot be met, an administrative variance or tree replacement fund may be granted by the City Arborist according to Chapter 4, Articles 5 and 6 of the Unified Development Ordinance. All trees inside the Landscaped strip within the Right of Way shall be applied to the TDU requirement for the parcel that it abuts.
- (B) A minimum five-foot wide landscaped strip adjacent to all road rights-of-way with tree plantings every 30 linear feet shall be provided. Trees shall have a mature growth height of 20-feet and comply with the required and prohibited tree planting list in table 4.6.5 in the Unified Development Ordinance (UDO). Parking, merchandise displays, and off-street loading are prohibited in the landscaped strip.



5. *Parking/Yard, Height and Setback.*

- (A) *Location of Parking Areas.* Buildings should be located at the corner of sites closest to the road intersection, so that the parking areas are screened by the building from view of any public road, and so that the travel path from public sidewalks is shortened. Parking must be located in a way that is not visually dominant. Parking between buildings and an arterial road is discouraged.
- (B) Up to 25% of the required parking spaces for any development may be reduced in total area, width, or depth for designated small vehicle parking. Each small vehicle parking space shall not be less than eight feet in width and seventeen (17) feet in depth.
- (C) All nonresidential developments shall meet subsection 1 and at least one of subsection 2 or 3 requirements:

(1)

<b>Gross Square Feet</b>	<b>Maximum % of Parking Spaces Allowed in Front of Buildings</b>
7,501 to 25,000	10%
25,001 to 50,000	15%
50,001 >	20%

- (2) When parking areas are provided in a front yard (in between a public road right-of-way and a principal building), a minimum 18-inch evergreen hedge shall be installed to obscure visibility of the parking lot from the Corridor. This evergreen hedge must reach a minimum height of 2.5 feet within 2 years of planting. Screening may be located in the planting yard if it does not impede other uses or purposes of the yard.
- (3) When parking areas are provided in a front yard (in between a public road right-of-way and a principle building), a combination of landscaped earthen berm and evergreen hedge with a minimum height of 18 inches shall be used. The total height of landscaped earthen berm and hedge combination shall reach a minimum height of 2.5 feet at planting. Screening shall be located in the planting yard if it does not impede other uses or purposes of the yard.

6. *Signage.*

- (A) *Monument Signs.* Freestanding signs shall be monument style. Base and sign structure shall be constructed of materials such as brick, stone, stucco, wood or metal consistent with the architecture and exterior treatment of the building. Signs for single businesses shall not exceed thirty-six (36) square feet in size and a height of six (6) feet. Joint identification signs for multiple businesses at one location may have a monument sign not to exceed sixty-four (64) square feet in size and a height of eight (8) feet. Inflatable/flying, bench, roof, and mobile/portable signs and street banners, as defined

in Sections 4.4.5 of the Unified Development Ordinance are not allowed. Canopy and awning sign(s) shall be limited to fifteen square feet per road frontage, and if lighted, the lettering shall be individually formed and lighted.

(B) *Shingle Signs.* A sign that is suspended, parallel, or perpendicular from a building wall, roof, façade, canopy, marquee, or porch by means of brackets, hooks, or chains and the like. The sign area shall be no more than 24 inches in height and 36 inches in length. The sign area can be both front and back.

F. *Building Placement, Height and Intensity.*

1. *Placement Generally.* Buildings should be arranged so that they help frame and define the fronting arterial road (i.e., the arterial road in the corridor, an intersecting arterial road, or internal streets or driveways of the development), thus giving deliberate form to streets and sidewalk areas.

2. *Building Height.* Commercial buildings located within or adjacent to residential zoning district shall step up in height as you move into the interior of the parcel. This will be a 3:1 ratio per foot.

3. *Setback:* setbacks shall be 5-feet from the front property line.

3. *Building Mass, Intensity and Density.* Mass of buildings and building intensity (floor area ratios) should be highest when located closest to the arterial road intersection, transitioning to progressively lower intensities moving outwards to the outer edge of the focus area. Buildings at the outer edge of the focus area should be comparable in mass and intensity with the surrounding neighborhood or existing land uses adjacent and beyond the focus area.

G. *Provisions for Specific Uses.*

1. *Communication Towers.* Communication towers shall only be allowed under the provisions for a Concealed Support Structure as defined under the Unified Development Ordinance.

2. *Fences and Walls.* Where provided and where visible from the right of way of a public road, fences and walls shall be composed of iron, stone, masonry, or concrete. Landscaping should be used to minimize or soften the appearance from the public right-of-way. Chain link fencing shall not be permitted except in rear yards of residential developments and shall be screened with vegetation to a height of six (6) feet.

3. *Drive-Through Facilities.* Drive-through facilities shall be located to the rear or side of the building and shall not abut an amenity zone or face the Corridor arterial roadway.

H. *Gas Station Pump Islands.*

Gas station pump islands must be mostly obscured from view from the roadway. Pump islands should be placed in the rear of the property with the retail use fronting on the roadway. Pump

islands shall only house gas pumps, windshield-cleaning materials, and trash receptacles. Canopies for gas pumps shall have architectural style and detail such as gabled or hip roofs with a three to twelve roof pitch or higher. All support columns shall be brick, brick veneer, or stone construction. Buildings located at establishments selling gasoline shall comply with section 2.5.20.K (*Architecture*). Canopies shall only display logo identification signs. No other advertising is allowed.

I. *Outside Display and Storage and Service Areas.*

1. Exterior storage structures or uses, including the parking or storage of service vehicles, trailers, equipment, containers, crates, pallets, merchandise, materials, fork lifts, trash, recyclables, and all other items shall be permitted only where clearly depicted and labeled on the approved site plan. Such outdoor storage uses and areas shall be appropriately screened as required by this ordinance. The following standards are intended to reduce the impacts of outdoor storage, loading and operations areas on adjacent land uses, and to protect the outdoor area of the subject property.
  - (A) Areas for truck parking and loading shall be screened by a combination of structures and evergreen landscaping to minimize visibility from adjacent streets and residential district lines.
  - (B) Outdoor storage, loading, and operations shall be attractively screened from adjacent parcels and streets.
  - (C) Outdoor storage, trash collection and/or compaction, loading or other such uses shall be located in the rear of the lot. If, because of lot configuration, the Director of Inspections and Code determines that such placement is not feasible, then the side yard may be used, but in no case shall such area(s) be open or face the corridor within a minimum of 100 ft from the right-of-way along 2<sup>nd</sup> Avenue.
  - (D) Seasonal merchandise such as Christmas trees, Halloween pumpkins, bedding plants, etc. may be displayed in any outdoor area up to four times per calendar year for a cumulative total not to exceed eight weeks per year.
  - (E) Areas for the storage and sale of all other merchandise shall not be located in parking lots, and shall be permanently defined and confined to areas shown on the initial plans submitted for approval to the City.
  - (F) No products containing toxic chemicals, such as fertilizers, insecticides, herbicides, cement, etc., shall be stored in any uncovered outside location where they might enter the stormwater drainage system in the event of any spillage, breakage, or tearing of the container.

J. *Stormwater Detention Facilities.*

Open storm drainage and detention areas visible from the corridor shall not be fenced, but shall be landscaped and

incorporated into the design of the development as an attractive amenity. Wet-bottom basins are encouraged. Green roofs and bio-swells/rain gardens are encouraged to help provide for more semi-pervious areas and provide first flush measures.

#### K. Architecture.

The following requirements shall not apply to single-family residential developments.

1. Architectural design shall comply with the following performance guidelines:
  - (A) Building facades visible from roadways or public parking areas shall be of architectural treatments of glass and/or brick, stone or stucco. Tilt-up or pre-cast concrete or alternate material may be used subject to review and approval of the Planning Department.
  - (B) Metal-sided or portable buildings shall be prohibited.
  - (C) Roofing materials for pitched or mansard roofs shall be of colors compatible with the building and subject to approval and limited to the following materials:
    - 1) Metal standing seam.
    - 2) Tile, slate or stone.
    - 3) Wood shake.
    - 4) Shingles with a slate, tile or metal appearance.
    - 5) Architectural shingles (asphalt composition shingles)
    - 6) Other materials subject to approval.
  - (D) All rooftop mechanical equipment shall be screened by parapets, upper stories, or other areas of exterior walls or roofs so as to not be visible from public streets adjacent to or within 1,000 feet of the subject property, or at least equal to the height of the equipment to be screened, whichever is less. Fences or similar rooftop screening devices may not be used to meet this requirement.
2. Any accessories provided, such as railings, benches, trash receptacles and/or bicycle racks, shall complement the building design and style.
3. Architectural design of all buildings shall comply with the following additional performance guidelines:
  - (A) To lend the appearance of multi-tenant occupancy, facades of multi-tenant buildings shall be varied in depth or parapet height.
  - (B) Distinct architectural entry identification for individual tenants' entrances shall be provided for suites exceeding 5,000 square feet of leasable area.
  - (C) All out parcel buildings within a proposed development shall be of architectural character comparable to the primary structure as determined by the Planning Department.
  - (D) Walls visible from roadways or public parking areas

shall incorporate changes in building material/color or varying edifice detail such as trellises, false windows or recessed panels reminiscent of window, door or colonnade openings, landscaping or storefront every 150 linear feet.

- (E) Roof parapets shall be articulated to provide visual diversity. Parapets shall include articulations or architectural features at least every 150 linear feet. The minimum height of articulations or features shall be three feet, and may be provided in height offset or facade projections such as porticoes or towers.
- (F) Articulation of building design shall continue on all facades visible to the general public.
- (G) Building elevation plans shall be subject to review and approval of the Planning Director, or his/her designee, prior to the issuance of a Building Permit, to verify compliance with this ordinance. Designs, which are inconsistent with these performance guidelines, may be denied.

L. *Land Use and Plan Review.*

The Planning Department shall evaluate all proposed development activities in the 2<sup>nd</sup> Avenue Corridor. No development permit, land use permit, or building permit shall be issued unless the proposed development, land use, building, or structure is in compliance with this ordinance."

**SECTION 2.**

All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed.

Introduced at a regular meeting of the Council of Columbus, Georgia held on the 28<sup>th</sup> day of February, 2017; introduced a second time at a regular meeting of said Council held on the \_\_\_\_\_ day of \_\_\_\_\_, 2017 and adopted at said meeting by the affirmative vote of \_\_\_\_\_ members of said Council.

Councilor Allen	voting	_____
Councilor Baker	voting	_____
Councilor Barnes	voting	_____
Councilor Garrett	voting	_____
Councilor Davis	voting	_____
Councilor Henderson	voting	_____
Councilor Huff	voting	_____
Councilor Pugh	voting	_____
Councilor Thomas	voting	_____
Councilor Woodson	voting	_____

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**Tiny B. Washington**  
Clerk of Council

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**Teresa Pike Tomlinson**  
Mayor